

CrossRef DOI of original article:

1 Scan to know paper details and author's profile

2

3 *Received: 1 January 1970 Accepted: 1 January 1970 Published: 1 January 1970*

4

---

5 **Abstract**

6

---

7 *Index terms—*

8 **1 I. INTRODUCTION**

9 Studies of irrigation have established that there are many long-enduring farmer-managed irrigation systems  
10 (FMIS), some of which are centuries old. In some cases these were built by the State or external benefactors;  
11 in other cases by the farmers themselves, but the defining characteristic of FMIS is that the irrigators have  
12 primary decision-making authority and responsibility for operation and maintenance of their systems. In the  
13 1980s, detailed studies of FMIS in Nepal by Robert Yoder, Edward Martin and Prachanda Pradhan 1 challenged  
14 the prevalent notions that irrigation required substantial centralized control [Wittfogel 1957]. Their studies of  
15 hill irrigation systems in the villages of Argali and Chherlung of Palpa District and the Chhatis Mauja system of  
16 Butwal, in the terai (lowlands) Rupandehi District 2 demonstrated a wide range of local innovations in developing  
17 and managing irrigation systems with sophisticated hydrologic knowledge and management practices.

18 These were key studies in shaping understanding of the potential for self-governance of irrigation systems, such  
19 as Elinor Ostrom's ??1990] *Governing the Commons*. The diversity of water rights systems that farmers had  
20 developed, and how water rights were linked to past investments and ongoing responsibilities laid the foundation  
21 for understanding of hydraulic property [Coward 1986]. But few studies have examined how FMIS have persisted  
22 in the face of contemporary transformations of rural society ??Bastakoti.et.al. 2010]. In the four decades since  
23 the first studies of these systems in Nepal, there have been profound demographic, economic and technological  
24 changes in rural Nepal. How have these forces affected the irrigation, and how have these systems adapted? This  
25 paper presents a unique combination of first-hand observations by researchers who have studied these systems  
26 repeatedly over forty years, along with a review of other studies, to identify how they have adapted in response  
27 to key changes, particularly urbanization, migration, changing gender roles, and technological change. We begin  
28 with a brief description of our six case study sites and our methods. We then provide a broad history of the  
29 evolution of the systems and their water rights, followed by observations on 1 Robert Yoder, an irrigation engineer  
30 and Ed Martin, an agricultural economist, spent 18 months studying the socio-institutional and physical aspects  
31 that have enabled irrigation success, as part of their Ph.D. dissertations in Cornell University. how urbanization,  
32 migration, physical infrastructure, markets and technological changes have affected them.

33 **2 II. STUDY SITES**

34 All our case studies are of surface irrigation systems diverting water from a river or stream, with open canals to  
35 bring water-often over long distances-to the command area.

36 In Argali, the Raj (royal) Kulo (canal) of 48 ha command area was constructed under the patronage of King  
37 Mani Mukunda Sen of Palpa about 400 years ago. This system is situated on a river terrace of the Kali Gandaki  
38 River. Argali's irrigation water is diverted from the Kurung stream and conveyed by canal to the command area.  
39 In several sections there are short stretches of tunnel to avoid the difficult, unstable slopes of the hill. [Yoder  
40 1986;Martin 1986].

41 **3 The**

42 Chherlung Irrigation systems were constructed in the 1930s and are called Thulo (large) Kulo of 40 ha command  
43 area and Tallo (lower, relative to intake) Kulo of 46 ha command area. Their source of water is the Bargandi  
44 stream. Both canals were constructed a few years apart, serving different command areas. Construction was

45 undertaken by different ethnic groups of Chherlung village. They represent innovative construction management,  
46 water rights, water allocation and water distribution methods [Yoder 1986;Martin 1986;Pradhan 2010].

47 The Chhattis Mauja ("36 Villages") irrigation system is about 170 years old with a command area of over 3500  
48 ha, one of the largest farmer-built and managed systems in Nepal. It diverts water from the Tinau River in the  
49 city of Butwal into the gently sloping land of the terai. The Tinau River is a calm stream in the dry season but  
50 often floods during the monsoon, requiring frequent canal intake maintenance during paddy cultivation season.  
51 The Chhattis Mauja system was constructed by households in Kumari village; the canal was built through the  
52 forested jungle to their village. As new settlers, mostly from hill areas of Nepal, moved in and removed the forest,  
53 Kumari village became the tail end of the system. When the research on this system began in the early 1980s,  
54 there was an elaborate four-tier organizational hierarchy to manage canal maintenance [Pradhan 1983;2012]. A  
55 more detailed study of the system was carried out by the International Water Management Institute (IWMI) in  
56 the late 1980s that included measurement of how accurately the allocated shares of available water were delivered  
57 to each village unit [Yoder 1994].

58 The Andhi Khola Project was conceived as a hydropower project designed to feed into the national grid.  
59 When it was proposed for funding, donors indicated that they would not be interested in the project unless the  
60 local community also directly benefits [Liechty 2022]. As a result, the hydropower project was revised to include  
61 a community development component with an agreement that some percentage of the water diverted to the  
62 project would be reserved for hydropower and community development that made irrigation became the primary  
63 community activity. Robert Yoder, Ed Martin and Prachanda Pradhan were invited by the United Mission in  
64 Nepal to provide suggestions for the design of the irrigation system that would ensure that the largest possible  
65 number of project-affected households would benefit [Pradhan 1985;Van Etten et al. 2002]. 1 The Kallaritar  
66 Irrigation System of 120 ha. in Dhading district was constructed by the government with fund provided by  
67 Asian Development Bank in the late 1980s, with management responsibility given to the water users' association  
68 (WUA). It has an 11 km long canal from the intake to the command area. The command area has three sections,  
69 called: Ghartitar, Phosretar, and Kalleritar. A specified length of the main canal is allocated to each section  
70 for maintenance. Each section decides its own mechanism for allocating labor for its share of the maintenance  
71 [Brabben 2004;Pradhan et al. 2015]. A third party is hired to distribute the irrigation water during the paddy  
72 season, to

### 73 4 III. METHODS

74 Though the study of these systems started over forty years ago, the researchers continued to periodically visit  
75 and observe adaptation and changes. In 1994, IWMI published a study of Chhattis Mauja system [Yoder 1994  
76 [Pradhan et al. 2018]. All these studies used a mixture of different methodologies, including qualitative interviews,  
77 in-person and telephone surveys, participant observation and hydrologic measurements. We draw on all these  
78 previous studies plus a revisit to all six systems in March 2022, when three of the coauthors of this study were  
79 able to meet with leaders of the systems and others whom they had known from previous studies and carry out  
80 direct observations of portions of the irrigation infrastructure.

81 We consider irrigation systems as socio-ecological systems (SE斯) composed of biophysical and social  
82 components where individuals have self-consciously invested time and effort in developing an institutional  
83 infrastructure, and, in some cases, such as irrigation systems, are also physical infrastructures [Ostrom 2009].

84 Irrigation systems have multiple dimensions in their operations, and they change roles and functions over  
85 time in response to internal and external influences [Aubriot 2022]. Observations over the 40-year timespan have  
86 enabled a qualitative analysis of their adaptation to socio-ecological changes.

### 87 5 IV. EVOLUTION AND ADAPTATION OF WATER 88 USERS' ASSOCIATIONS

89 Irrigation development in Nepal has traditionally been the community's responsibility. An edict issued by king  
90 Ram Saha (1666-1693) states: ?let the local water conflict issues be settled at the community level [Riccardi  
91 1977].

92 Similarly, the National Statute of 1854, promulgated by Jung Bahadur, stated that irrigation systems can be  
93 constructed by the people, and no one is allowed to construct above an existing canal in any way that would  
94 disturb the water supply to the existing one.

### 95 6 London Journal of Research in Humanities and Social Sciences

97 The 1992 Water Resources Act declared that water is national property, a major change from previous laws  
98 and customs. Anyone wishing to access water requires a license from the government, which allows for private  
99 investment in irrigation development. The 1992 Act, however, also provides that customary law and practices  
100 will not be disturbed by the Water Resources Act. Hence, existing water rights in FMIS have continued, with one  
101 exception: the Act set out the order of priority, with drinking water as the highest priority. Due to population  
102 growth, the demand for drinking water has increased.

103 The World Bank made it a condition for a 1989 Irrigation Line of Credit that a WUA be formed before  
104 assistance is provided to an irrigation system, whether farmer-managed or government-managed. The Nepal  
105 government agreed to help form WUAs and register them under the 1975 Association Act. The 1992 Water  
106 Resources Act provided that irrigators' water right be registered in the District Water Resources Committee. This  
107 was made mandatory for all irrigation systems seeking financial assistance from a donor or from the government.  
108 The 2008 Irrigation Regulation and subsequent amendments allowed Irrigation Department and Cooperative  
109 Department to register WUAs.

110 Both Argali and Chherlung irrigation systems have had some form of WUA throughout their existence. In local  
111 terms, the committee responsible for irrigation management is called the "Kule Bhai" (community of irrigators).  
112 The Kule Bhai, like a family, need to manage the affairs of the irrigators to ensure that maintenance is carried  
113 out and water is delivered properly to the entire user group. In both, this traditional WUA continues to oversee  
114 operation and maintenance. The old terms are still used, and old practices still followed, such as Mukhiya and  
115 Baidar. The Mukhiya is the head of the irrigation system and makes decisions for the management of the Argali  
116 Irrigation System. The Baidar is the record keeper who keeps records on land and labor contributions from each  
117 landholder at the annual canal maintenance. A similar term is used for irrigation officials in Chherlung Thulo  
118 and Tallo Irrigation systems.

119 The Argali system has an annual meeting of irrigators on the first day of Jestha (the Nepali month that falls  
120 in May\June) where major management decisions are made, including the selection or continuation of irrigation  
121 officials like the Mukhiya and Baidar. With the requirement to register WUAs, new terms like Chairman,  
122 Secretary and Treasurer are also used. It is compulsory for the members to be present at the Jestha (May-June)  
123 meeting.

124 After the Raj Kulo physical systems in Argali and the Chherlung systems were strengthened through successive  
125 investments, some new practices emerged, and some old practices were abandoned. Some routine practices, such  
126 as daily patrols of the canal to correct minor problems in both Argali and Chherlung, have been abandoned  
127 because the structures are now strong and stable.

128 There is very little leakage, so daily patrolling of canals is unnecessary. Traditionally, women were not allowed  
129 to participate in the maintenance of the system in Argali; now, they are allowed to participate. In both Argali  
130 and Chherlung, over a third of the irrigation system Executive Committee members are women.

131 Both systems have defined irrigation water as community property. Membership of the community is defined  
132 by the investment during construction of the systems. This implies that all water related activities are to be  
133 decided collectively. Benefits and costs are shared collectively.

134 The Andhi Khola WUA was established under the Association Act in 1984. It was the first WUA registered at  
135 the Chief District Office of Syangja. Its management team was already organized in 1982 and worked together for  
136 many years before the canal became fully operational in 1998. The WUA was initiated by first getting farmers in  
137 the command area to discuss and determine how a WUA would function. They had to convince all the potential  
138 members on the idea of water shares and how they would be distributed to the entire area influenced by the  
139 project. [Merrey 1996].

140 These six irrigation systems have survived, even thrived, for many years as self-governing, self-supporting  
141 systems. A decade long Maoist insurgency (1996-2006) brought many socio-political and cultural changes, yet  
142 these WUAs learned to adapt to the challenges and were able to maintain the irrigation systems' productivity.

143 They are governed and managed by the irrigators themselves through their representatives, selected for specific  
144 periods of time. Their general assemblies approve rules, regulations, and policies, and a workplan which is  
145 implemented by the executive committee. The executive committee members are accountable to the general  
146 assembly. Adherence to the rules and regulations is collectively supervised and punishment for non-compliance  
147 is decided collectively.

## 148 7 V. WATER RIGHTS AND OBLIGATIONS

149 The early studies of FMIS were groundbreaking in showing the variety of ways that communities had identified to  
150 allocate water rights and corresponding obligations for system construction, operation, and maintenance. Each  
151 of the irrigation systems discussed in this review uses a different method to allocate its limited irrigation water  
152 among members' farms.

153 In Argali, the Raj Kulo command area has some members with primary and others with secondary water  
154 rights. The canal was originally built for paddy irrigation. Presently, landowners with fields that were leveled for  
155 paddy cultivation long ago are entitled to the primary right (Barkhe pani) to use all the available water during the  
156 monsoon paddy growing season. Owners of nearly double the Raj Kulo's command have secondary water rights  
157 for winter crops (Hiude pani). Secondary right holders with fields downstream can use excess drainage water  
158 from the Raj Kulo also to grow paddy. In a dry year, when water supply is insufficient for continuous irrigation  
159 to all fields, primary water right holders switch from continuous irrigation to timed rotation based on the size  
160 of a farmer's plot as a percentage of the entire land area designated for primary rights holders. In such periods,  
161 secondary right holders get little or no water. The record keeper of Argali WUA establishes a water delivery  
162 schedule to rotated deliveries among the system's many branch canals. During the non-rice growing season, much  
163 less canal maintenance is required; it becomes the responsibility for those whose turn it is to irrigate to attend to  
164 the maintenance. In Chherlung, water rights in both Thulo and Tallo Kulo are obtained by purchasing a share.

165 The initial investment to build the Thulo canal was a payment made in 1928 to a contractor in the amount of  
166 NP Rs. 5000 plus 0.12 ha of land in the planned command area. The total investment cost for the canal by  
167 the time the first water was delivered was NP Rs. 5500 [Yoder 1986]. To share the water equitably among the  
168 contributing investors, a weir was installed in the canal just above the fields. The total opening in the weir was  
169 50 inches, with each inch of opening representing NP Rs 100 investment. The opening for a farmer who invested  
170 100 Rs was one inch wide, and for Rs 500 investment five inches wide. The water from each individual opening  
171 is delivered to that farmer's field by a smaller canal which that farmer is responsible to maintain.

172 As the canal was improved and enlarged, the water supply became more than sufficient for the farmers who  
173 had invested the most to build the canal in 1933. Farmers who initially were skeptical that a seven km-long canal  
174 could be successfully built, offered to purchase a share of the water from those who had excess. The irrigation  
175 members agreed that adding members would help reduce each farmer's responsibility for the cash and labor  
176 necessary to maintain the canal and came up with the idea of selling shares of the water based on their initial  
177 investment. They established a system whereby anyone in the command area of the canal could purchase a share  
178 of water from any other farmer with irrigation rights in the canal that is willing to sell some of his/her share.  
179 The transaction is between the two farmers but also requires changing the number and size of openings in the  
180 proportioning weirs. They have now developed a system of share certificates for each irrigation member with a  
181 copy for the system WUA management which keeps the records.

182 Because of the ability to purchase and sell water rights, the irrigation system that was initiated by only a  
183 small group of farmers has, during the intervening years, spread irrigation access to every farm with land within  
184 the canal's command.

185 Chherlung irrigation water is now considered to be community property, but the water share owners have  
186 the right to use the water. Maintaining and managing the canal requires collective effort that is governed by  
187 the rules and regulations laid down by the WUA general assembly. In Thulo Kulo, after much deliberation, the  
188 WUA decided to install a community-owned mill powered by the irrigation water and managed by the WUA.  
189 The money earned was used to pay the loan taken to install the mill and is now used to strengthen and maintain  
190 the canal. With the electric grid connected to the village, there are now small electric mills in the community,  
191 but the hydro-powered mill still operates during the irrigation season.

## 192 8 In

193 Chhattis Mauja, water rights and responsibilities of each of the 58 maujas are based on the number of kulara  
194 (shares) that each village holds. One kulara is equivalent to 17.5 ha. irrigated area. Kulara determine the number  
195 of votes that a mauja has at a meeting and determines both the number of persons that need to respond to a call  
196 for labor to maintain the main canal and how much water the mauja will receive. Each mauja, as far as possible,  
197 has a dedicated secondary canal from the main canal. The outlet size to the mauja is fixed according to each  
198 village's kulara. Depending on the water requirements in the mauja, the number of kulara can be increased or  
199 decreased and the outlet is then adjusted accordingly. The mauja manages the labor for kulara contributions when  
200 called for by the WUA and record is kept by the supervisor (Meth Muktiyar) of Chhattis Mauja. Some sections of  
201 Chhattis Mauja are also part of Nepal's Lumbini-Bhairawa Groundwater Project. Those mauja requested that  
202 their kulara (water share and contributions) be reduced. Similarly, Kumari village, which originally initiated  
203 building the canal, now receive enough seepage water from upstream irrigators that they don't need much canal  
204 water to meet their needs, so they only send nominal kulara to retain their membership in the system.

## 205 9 London Journal of Research in Humanities and Social Sciences

206 The Andhi Khola irrigation system was conceived in the 1980s as a pro-poor irrigation system, with water  
207 considered as the intervening factor for poverty reduction. To address poverty, the project designers made a  
208 clear separation between land and irrigation water. Inspired in part by Chherlung's Thulo Kulo, Andhi Khola  
209 water shares could only be obtained by contributing labor during construction of the irrigation system. Each  
210 landholder within the project area that contributed labor received a water share based on labor contribution.  
211 Also, landholders within the irrigated area with larger land holdings than estimated to be necessary for subsistence  
212 2 were required to sell up to 10% of their land to the Andhi Khola WUA, which paid the owners the market  
213 price for the land. By this process, the Association collected 12 ha of land by 1999; this was distributed to 53  
214 out of 137 applicants that were either landless or marginal farmers. Each family member in the command area  
215 owns at least 10 units of water shares.

216 Based on the project agreement, for the rice growing season, June to October, 642 liters/second of water is  
217 diverted from the headrace tunnel of the hydro project to the irrigation system. With this discharge in the  
218 main canal, the water per share was calculated to be 0.025 liters per second requiring 80 shares to achieve the  
219 expected 2 liters per second to irrigate a hectare of rice. For the remainder of the year water delivery from the  
220 hydro project is reduced to 300 liters/second since wheat, maize and other crops grown in this period require  
221 about half as much water as rice. The WUA considers the inflow to the irrigation system as 25,000 units of  
222 water shares to be distributed to all parts of the defined project area. Shareholders who earned more shares  
223 from their labor working on the irrigation system construction than they had land to irrigate are free to sell their

shares to households with 2 Based upon a socio-economic survey report of families living in the area planned are for irrigation, food production for subsistence was estimated to require 0.036 ha of irrigated land or 0.25 ha of rainfed land per person. See Poppe, Joy, 1982, Socio-Economic Survey Report, Andhi Khola Project, Kathmandu: United Mission to Nepal. more land than their construction labor-earned water allotment would cover.

Kalleritar Irrigation system has focused on paddy cultivation. The canal bringing water from the source is about 11 km from the command area. All the water users are required to contribute to maintenance of the physical infrastructure of the system. During paddy plantation time, a water distribution schedule is prepared for each tar (river terrace) by the WUA. Each tar appoints a person to distribute water according to the schedule agreed by the farmers at a WUA meeting.

## 10 VI. PHYSICAL IMPROVEMENTS RESULTING IN CHANGES IN RULES AND ROLES

All six irrigation systems have gone through major physical rehabilitations that improved difficult and weak sections of the channels. Argali's Raj Kulo received financial support for rehabilitation from various sources, including the World Bank and District Irrigation Office.

Chherlung Irrigation systems, with their own and some government funds, improved their canals by repairing leaks and rebuilding the canal through landslide prone areas. Similarly, Chhatis Mauja received funds from the Rupendahi District Irrigation Office to improve the structure.

The Butwal Power Company has provided funds to the Andhi Khola irrigation system for annual maintenance; and the World Bank has funded improvements in the physical infrastructure.

The 2015 earthquake in Nepal caused major damage to the Kalleritar irrigation system. Subsequently, earthquake reconstruction funds enabled rehabilitation of the entire system. This made the physical structures much stronger and cheaper to maintain [Liebrand 2019].

Whereas previously women and Dalits (low caste groups) were not allowed to participate in the maintenance work in all irrigation systems because they might ritually pollute the water, these restrictions have been dropped in all of our case study areas. for employment leaving women to manage farms, the women can pay cash instead of providing labor for maintenance. Women have played roles to influence WUA decisions in their favor, such as paying cash rather than contributing labor for maintenance by male out migrated households

## 11 VII. ROAD ACCESS AND URBANIZATION

The road network in Nepal has expanded dramatically. Forty years ago, Argali and Chherlung were isolated hill villages, up to several hours' walk from the nearest market town. Argali is now served by the Tansen-Tamghas highway and linked by the Kaligandaki corridor to Mustang, as is Chherlung, enabling the sale of agricultural produce either to Gulmi District or to the large Butwal market center and to the northern districts. Andhi Khola is also connected to markets by the Sunauli-Pokhara Highway and Kali Gandaki Corridor. Kalleritar Irrigation system now has access to a road via a new vehicle bridge across the Trishuli River, linking it to markets along the road and in Kathmandu.

The effects of road expansion are even more dramatic in Chhatis Mauja, which is in Butwal and Tilottama Municipalities, located near the crossroad of two major roads, the East-West and Sunauli-Pokhara highways. The Butwal-Bhairawa corridor is an industrial area and young people can easily find employment. Many rural youths have out-migrated and many of those who remain are not attracted to agriculture. It is mostly the older generation who are engaged in agriculture in the Chhatis Mauja system.

Land values have risen tremendously, making the sale of land plots for housing attractive. By selling their land and putting the money in the bank, the annual interest from the cash deposits brings more income than they could earn from agriculture production. Within the command area, urbanization has taken place especially in the head end. Solid waste and household wastewater are dumped in the irrigation canals, polluting the water and blocking flows. However, because urban residents are not involved in irrigation management, they are not concerned about the problems this generates for the irrigators.

## 12 VIII. OUT-MIGRATION, CHANGING GENDER RELATIONSHIPS, AND IMPACTS OF AGRICULTURAL MECHANIZATION

By 2010-2011 over half of Nepali households had at least one migrant, either within Nepal or internationally [NCBS 2011]. Among our sites, migration is most prevalent in Argali. Of the previous 500-600 households in Argali, many men have migrated for the long term to the Indian Army or short-term employment in India, or to other parts of Nepal. There are also students who go out for higher education and a few go to the Middle East. There is therefore frequently a shortage of manpower for agricultural and irrigation activities; hence, women must take care of agricultural and irrigation activities.

## 15 X. CONCLUSIONS

---

281 Partial mechanization has enabled getting rid of oxen which were expensive to keep because of fodder  
282 requirements and reduced the burden of agricultural activities for women. The Irrigation Policy and WUAs  
283 encourage women to undertake winter vegetable cultivation to earn more, and the "paicho pasal" (Cooperative  
284 Shops) have become outlets for the sale of vegetable products and also access to seeds and fertilizer.

285 In Chhattis Mauja, out-migration for employment has caused a labor shortage which is largely met by  
286 mechanization. One alternative is to hire labor from other districts; another is to rent out the land on fixed  
287 rent or through share cropping. The big landholders tend to prefer mechanization. Smallholders depend on hired  
288 laborers of landless or small farmers who come in groups from adjoining districts.

289 Another important source of agricultural labor used to be the parma system of labor exchange among  
290 households, but it is no longer practiced in Chhattis Mauja or many in other systems. As a result agricultural  
291 activities are now primarily based on cash payment. Remittances have also played an important role in the  
292 monetization of irrigated agricultural activities in Nepal.

## 293 13 London Journal of Research in Humanities and Social Sciences

295 While out-migration has caused labor shortages, in many cases, a supply of labor may be available from adjoining  
296 districts. An agriculturespecialized labor force has emerged. Landowners contact such groups, especially for  
297 paddy cultivation. Gangs of laborers come to do land preparation, planting, weeding, and harvesting. In such  
298 cases, the role of women has become that of managing of laborers, reducing their burden of agricultural activities.  
299 The telephone has become an effective means for them to mobilize laborer gangs.

300 In Andhi Khola, it was reported that out-migration has declined considerably since the irrigation system was  
301 built. Irrigation water is easily available for three crops. Women report that their involvement in agricultural  
302 activities has increased due to the increase in cropping intensity.

303 A recent study of 336 WUAs by phone interview and 10 detailed case studies, including Argali, Chhattis  
304 Mauja and Kallaritar [Meinzen-Dick et al. 2022], found a range of responses to male migration. This included  
305 adapting WUA rules to allow for women's participation, and to monetize the contributions for maintenance or  
306 even contract out some of the major maintenance.

## 307 14 IX. ROLE OF NEW TECHNOLOGY

308 Forty years ago, draft animals were used for ploughing and land preparation. Now, particularly in the terai, some  
309 farmers own tractors and most communities have tractors available to rent for plowing and land preparation. In  
310 the hill systems, where plots are small, engine-powered tillers are widely used for land preparation.

311 The use of tractors and tillers has changed livestock raising practices. Since bullocks are no longer needed for  
312 plowing, they have been removed from most farms. Fodder collection, mostly done by women, has either been  
313 reduced or shifted to raising additional milk cows or buffalo to increase milk production.

314 All the communities have been connected to the national electric grid and the mobile phone system.  
315 Communication with family members who have moved to other areas or are working abroad keeps families  
316 connected.

## 317 15 X. CONCLUSIONS

318 A common feature across these cases is that maintaining and managing the canal remains a collective effort. Our  
319 study of these irrigation systems demonstrates the truth of ??phoff's [2006:387] observation that FMIS in Nepal.

320 ? are not static entities, rather they are dynamic systems which are influenced for change both by internal  
321 and external factors.

322 The following are the most salient changes we observed in these six irrigation systems:

323 ? The systems have been experiencing the impacts of urbanization. For example, the upstream area of the  
324 Chhattis Mauja canal is now an urban settlement. Due to the lack of control by the municipality, solid waste  
325 and sewage from households enters the canal, essentially turning the canal into a sewer.

326 Here one sees a conflict between the jurisdictions of the local Municipality of Butwal and that of the Chhattis  
327 Mauja WUA. ? Out-migration of young people, changes in gender relationships, and impacts of agricultural  
328 mechanization have resulted in major changes across the six systems, with women assuming larger roles in some  
329 sites, and mechanization used to reduce labor burdens for system maintenance and agricultural production.

330 ? Technological change and road networks connecting these systems have led to changes in agriculture practices  
331 and cropping patterns. Despite these changes, the WUAs on all six systems have adapted and are still functioning  
332 as self-organized and self-regulating multi-tier organizations. If they continue as self-governing systems and self-  
333 regulating systems, they will be able to continue adapting and providing services for the next several decades.  
334 shares. Andhi Khola at construction gave everyone water shares based on their contribution to construction  
335 and regardless of their landholding and included a hydropower system providing power to the community, thus  
336 integrating energy, food, water and poverty alleviation.

337 In analyzing the irrigation systems in the Nepal Irrigation Institution Systems (NIIS) database and other  
338 systems, Pokhrel [2016] concluded that the FMIS were able to continue because of inherent attributes, such as

339 flexible rules and flexible rule enforcement. Their flexible governance has resulted in farmers perceiving fairness  
340 in rule enforcement and irrigation system governance. A longitudinal study of the performance of irrigation  
341 systems in the Indrawati River Basin found that those systems based on the consensus of large numbers of the  
342 members continued to survive during period of political uncertainties [Ostrom et al. 2011].

343 Argali, Chherlung and Chhattis Mauja have served as training centers under a pioneering Farmer-to-Farmer  
344 Training program [Pradhan and Yoder 1989]. In 1981, The World Bank provided financial assistance for  
345 irrigation system construction or rehabilitation. The researchers working at Argali, Chherlung and Chhattis  
346 Mauja facilitated visits from farmers in the new or rehabilitated systems to the three self-managed systems for  
347 direct interactions between the guest and host system farmers. The guest farmers asked many questions; the  
348 direct exposure to these systems' management gave the guest farmers the feeling that, "if they can do it, why  
349 not we?" Since then, the Institution Development Division of Department of Water Resources and Irrigation has  
350 adopted F-F training as a way to strengthen the capacity of farmers to manage irrigation systems, and these  
351 systems continue to host field visits.

352 Policymakers and researchers can continue to learn a lot about social transformations from these irrigation  
353 systems. They have not only successfully adapted to multiple changes occurring in rural areas but have  
354 pioneered farmer-to-farmer training programs for both other farmer-managed systems and for government  
355 irrigation schemes. The concept has been extended to other countries, including Pakistan, Nigeria and Bhutan.  
356 When the authors began their research careers 40 years ago, farmer managed-irrigation systems were not even  
357 recognized by the Government; they were perceived as "informal", inefficient, and unproductive. The consistent  
358 and quality research carried out by the authors and others has helped the Government and donors to recognize  
359 their importance for food production, job creation, and poverty alleviation.

360 Finally, as Liebrand [2019] observes in an otherwise critical review of the history of research on FMIS, the  
361 multiple researchers who have studied these systems over the past 40 years have demonstrated the potential for  
362 high-quality in-depth qualitative case studies to yield important insights into the realities of irrigation at local  
363 levels and to influence government policies. We believe that the new generation of researchers will continue this  
tradition, not only in Nepal or even Asia, but in Africa, where irrigation as practices are highly diverse. <sup>1 2</sup>



Figure 1: \_\_\_\_\_

364

<sup>1</sup> In the early 1980s, Prachanda Pradhan studied the organization and institutions used by the Chhattis Mauja farmers to manage a much larger terai system.

<sup>2</sup> Volume 23 | Issue 5 | Compilation 1.0 © 2023 London Journals Press Adaptation to Change in Six Farmer-Managed Irrigation Systems in Nepal: Forty Years of Observations





Figure 3:

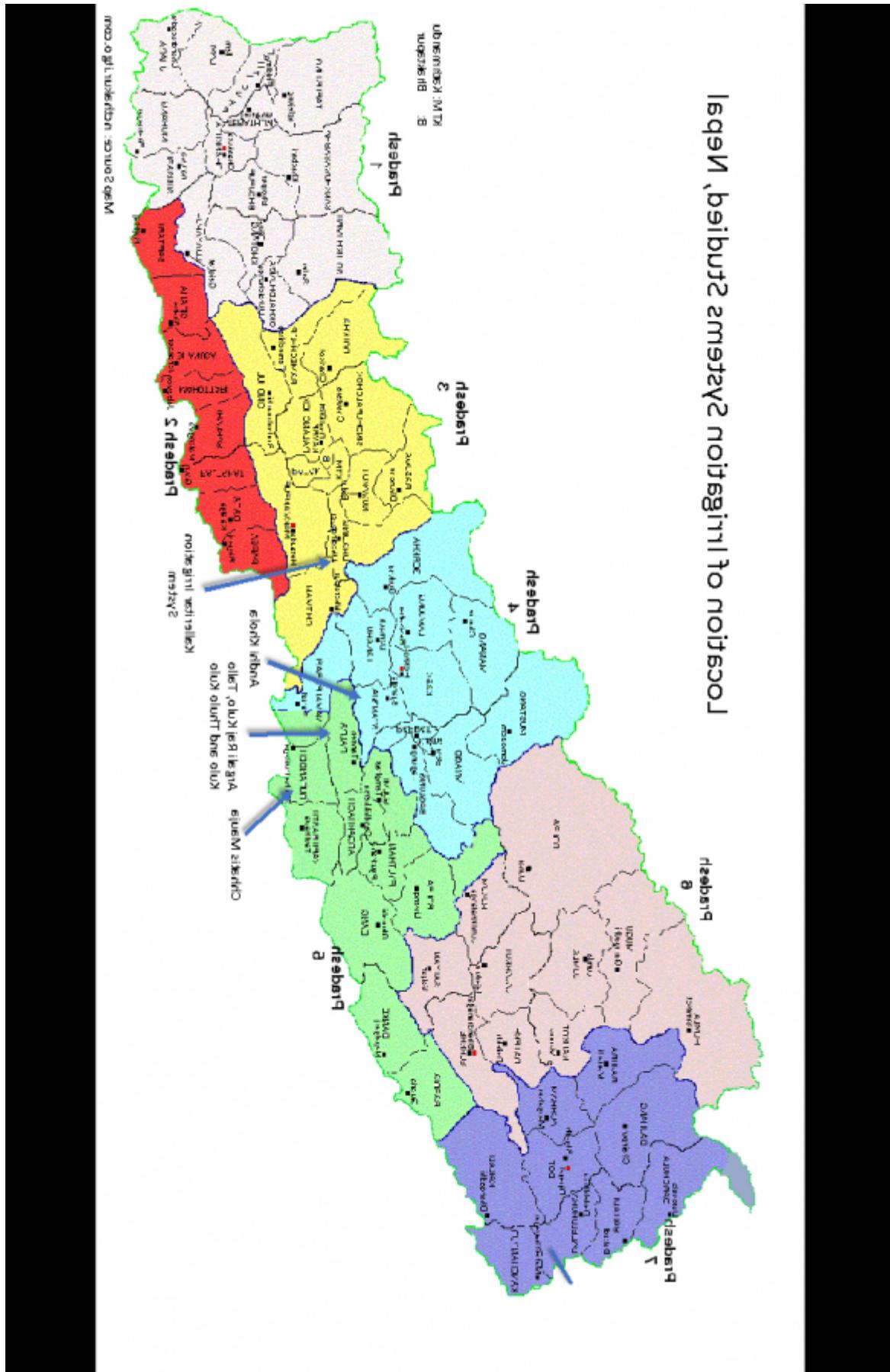


Figure 4:

---

Figure 5:

1

System Name	Argeli Kulo	Raj Palpa	Chherlung Thulo	Kulo and Tallo	Kulo Palpa Hill	Chhatis Mauja	Andhi Rupan-dehi	Syangja Terai	Hill (plains)	Kallaritar Hill	London Dhadang Journal of Research in Humanities and Social Sciences
age	400 years		90 years		170 years		24 years		35 years		
Constructed by	King		Farmers		Farmers		Farmers		Development project	Government and ADB	
Command area	48 ha during paddy season; almost twice as much in winter		Thulo Kulo 40 ha		Tallo Kulo 46 ha		>3500 ha	280 ha	120 ha		
										35	

Figure 6: Table 1 : Key features of case study irrigation systems

---

Kalleritar Irrigation System initiated its WUA in 1994. At that time, it was registered under the Association Act. Later, it was also registered with the Irrigation Regulation in the District Irrigation Office of the District Headquarters. Annual operation and maintenance are undertaken by the WUA. The delivery canal is 11 km long and water leaks became serious enough to cause water shortages in the command area. Hence, they obtained a grant for repair of the canal annually. Chhattis Mauja has a 3500-ha command area spread over 58 villages (mauja) at present. It has a four-tier irrigation organization: mauja WUAs, Regional WUAs, a Central Committee, a General Assembly, and a joint committee between Soraha and Chhattis Irrigation system [Yoder 1994, Appendix1: 105-110]. Chhattis Mauja has (a) a supportive environment that recognizes the irrigation community's water right, (b) a capacity to mobilize resources for O&M, (c) benefits exceed the costs of participation, and (d) an effective collective choice arrangement

policy analysis

Figure 7:



---

365 [ London Journal of Research in Humanities and Social Sciences] , Compilation 1.0. *London Journal of Research  
366 in Humanities and Social Sciences* 44 (5) .

367 [ London Journal of Research in Humanities and Social Sciences] , *London Journal of Research in Humanities  
368 and Social Sciences*

369 [Brabben et al. ()] T Brabben , C Angood , J Skutsch , J , L Smith . *Irrigation and Sustainable Livelihood:  
370 Evidence from Bangladesh and Nepal*, (London, HR Wallingford) 2004.

371 [Pradhan ()] 'Chhattis Mauja Irrigation System: MY Guru System'. Prachanda Pradhan . *Souvenir Magazine  
372 of Chhattis Mauja*, (Nepal) 2012. Rupendehi. p. .

373 [Pradhan ()] 'Community Managed Irrigation Systems Case Study: Chhattis Mauja Irrigation System'.  
374 Prachanda Pradhan . *Water Management in Nepal: Proceedings of the Seminar on water management issues  
375 held in Kathmandu 31 July-2 August*, (Kathmandu, Nepal) 1983. HMG/N and APROSC/ADC.

376 [Van Etten et al. ()] 'Do equal land and Water Right benefit the poor? The case of Andhi Khola Irrigation  
377 scheme in Nepal'. Jacobijn Van Etten , Shuku Barbara Von Koppen , Pun . IWMI Working Paper 2002.  
378 Colombo: IWMI. 38.

379 [Pradhan ()] *Eroding Social capital through incompatible Legal and Institutional Regime, Kathmandu: Farmer  
380 Managed Irrigation Systems Promotion Trust*, Prachanda Pradhan . 2010.

381 [Pradhan ()] 'Farmers to Farmers Training as a way of Assistance to the Farmers on the Improvement of Irrigation  
382 Systems'. Ujjwal Pradhan . *From Farmers Field to Data Fields and Back*, Jennifer Sowerwine , Ganesh  
383 Shivakoti , Ujjwal Pradhan , Ashutosh Sukhla , Elinor Ostrom (eds.) (Kathmandu) 1994. IIMI and IAAS.

384 [Pokhrel ()] *Flexible Governance and Perceived Fairness: Evidence from FMIS in Nepal*, Atul Pokhrel . 2016.  
385 2016. Watson Institute for International and Public Affairs. 34. Rhodes Island: Brown University

386 [Ostrom (2009)] 'General Framework for Analyzing Sustainability of Socio-Ecological System'. Elinor Ostrom .  
387 *Science* 2009. 24 July, 2009. 325.

388 [Ostrom ()] *Governing the Commons: The Evolution of Institutions for Collective Action*, Elinor Ostrom . 1990.  
389 Cambridge, UK: Cambridge University Press.

390 [Ostrom et al. ()] *Improving Irrigation in Asia: Sustainable Performance of an Innovative Intervention in Nepal*,  
391 L Ostrom , W F Lam , P Pradhan , G Shivakoti . 2011. UK: Edward Elgar.

392 [Pradhan and Yoder ()] *Improving Irrigation System Management through farmers to farmers training: Examples  
393 from Nepal*, N C Pradhan , Robert Yoder . No.12. Colombo: IIMI. 1989. (IIMI Working Paper)

394 [Pradhan et al. ()] 'Improving Performance of Irrigation Water Users Associations (WUA) in changing Demographic  
395 landscape of Rural Nepal'. Prachanda Pradhan , Neeraj Joshi , Pravakar Pradhan . *IFPRI and FMIST*  
396 2015. Washington, D.C.

397 [Martin and Yoder ()] *Institution for Irrigation Management in FMIS: Examples from Hills of Nepal*, Edward  
398 D Martin , Robert Yoder . 1987. Colombo: IIMI.

399 [Merrey ()] *Institutional Design Principles for Accountability in Large Irrigation Systems*, Douglas J Merrey .  
400 1996. Colombo: IIMI.

401 [Pradhan ()] 'Laya Prasad Uprety, Umnesh Nath Parajuli, and Upendra Gautam'. Prachanda Pradhan .  
402 *Irrigation in Transition: Interacting with Internal and External Factors and Setting the Strategic Actions*,  
403 (Kathmandu, Nepal) 2007.

404 [Bastakoti et al. ()] 'Local Irrigation Management Institutions Mediate Changes Driven by External Policy and  
405 Market Pressure in Nepal and Thailand'. R C Bastakoti , G Shivakoti , L Label . *Environmental Management*  
406 2010. 46 p. .

407 [Meinzen-Dick et al. ()] 'Migration and Gender Dynamics of Irrigation Governance in Nepal'. Ruth Meinzen-Dick  
408 , Prachanda Pradhan , Wei Zhang . *International Journal of the Commons* 2022. 16 p. .

409 [Ncbs ()] Ncbs . *Nepal Living Standards Survey*, 2011. 2010. National Planning Commission Secretariat  
410 Government of Nepal.

411 [Uphoff ()] 'New Directions of FMIS: Then and Now'. Norman Uphoff . *Irrigation in Transition: Proceedings  
412 of the 4th International Seminar*, P Pradhan (ed.) (Kathmandu) 2006. Farmer Managed Irrigation System  
413 Promotion Trust (FMIST).

414 [Yoder ()] 'Organization and Management by Farmers in Chhattis Mauja Irrigation System'. Robert D Yoder .  
415 Nepal Research Paper 1994. Colombo, Sri Lanka: IIMI. (11) .

416 [Wittfogel ()] *Oriental Despotism: A Comparative Study of Total Power*, Karl A Wittfogel . 1957. New Haven,  
417 USA: Yale University Press.

418 [Yoder ()] *Performance of FMIS in the hills of Nepal. Doctoral dissertation in agricultural engineering*, Robert  
419 D Yoder . 1986. Ithaca NY: Cornell University.

## 15 X. CONCLUSIONS

---

420 [Pradhan et al. ()] Prachanda Pradhan , Rashmi Shrestha , Pravakar Pradhan . *Study on Irrigation and*  
421 *Hydropower Trade off*, (Kathmandu) 2018. ICIMOD. p. .

422 [Pradhan (1985)] 'Research Status on Irrigation Water Management in Nepal'. Prachanda Pradhan . *Journal of*  
423 *Public Administration* 1985. July 1985. p. 43.

424 [Martin ()] *Resource Mobilization, Water Allocation and farmer organization in hill irrigation system in Nepal*,  
425 Edward D Martin . 1986. Ithaca. Cornell University (unpublished Ph.D. Dissertation)

426 [Coward and Walter ()] 'State and locality in Asian irrigation development: The property factor' . E Coward ,  
427 WalterJr . *Irrigation management in developing countries: Current issues and approaches*, K C Nobe , R K  
428 Sampath (eds.) (London) 1986. Westview Press.

429 [Aubriot ()] 'The history and politics of Communal irrigation: A Review'. Olivia Aubriot . *Water Alternatives*  
430 2022. 15 (2) p. .

431 [Liebrand ()] 'The politics of research on farmer-managed irrigation London Journal of Research in Humanities  
432 and Social Sciences systems in Asia: Some reflections for Africa'. Janwilliam Liebrand . *Water Alternatives*  
433 2019. 12 (1) p. .

434 [Riccardi ()] 'The Royal Edits of Ram Shah of Gorkha'. Theodore Riccardi . *Kailash, a Journal of Himalaya*  
435 *Studies* 1977. 5 (1) p. .

436 [Yoder et al. ()] 'Twenty Five Years of Change: Argali and Chherlung FMIS, Palpa, Nepal'. Robert D Yoder , D  
437 Edward , Martin . *Irrigation in Transition, Proceedings of Fourth International Seminar*, Prachanda Pradhan  
438 , Laya Prasad Uprety , Umnesh Nath Parajuli , Upendra Gautam (eds.) (Kathmandu) 2007. Farmer Managed  
439 Irrigation Promotion Trust.

440 [Liechty ()] *What went Right: Sustainability vs Dependence in Nepal's Hydropower Development*, Mark Liechty  
441 . 2022. India: Cambridge University Press.